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## The SUD Organized Delivery System Waiver comes with significant opportunities to improve our system of care, but also comes with significant expectations of our providers.

New opportunities to provide better care for our clients include: The provision of case management, care coordination both within the SUD system and with other systems such as health and mental health, recovery support services, physician consultation services for DMC physicians, and enhanced access to medication-assisted treatment.

The higher expectations of our providers include: Required use of evidencebased practices (EBP) such as Motivational Interviewing and Cognitive Behavioral Therapy, required use of the ASAM Criteria and DSM-5 diagnoses to determine medical necessity and the appropriate level of care, and enhanced documentation that is more detailed and frequent than previously provided.

The SUD Organized Delivery System Waiver is an unprecedented opportunity to truly transform and upgrade our system of care, and its success will depend heavily on SAPC and its providers to effectively work together to serve our patients. SAPC is fully committed to do what it can to ensure providers have the tools in terms of training, finances, and support to accomplish the goals of the SUD Organized Delivery System Waiver, and will rely on its providers for their active participation in this process. SAPC will be holding various workgroups focused on several key aspects of the waiver in the coming months, and will rely on providers to attend and participate so they can help to shape and build our redesigned system of SUD care.



Note: Not all key elements in the diagram will be expanded upon in this presentation.





**DMC Application Submission:** The January and July 2016 deadlines were selected based on anticipated processing times by DHCS and to better ensure that applications are DHCS approved by the July 2017 County deadline. Agencies are strongly encouraged, however, to submit their application(s) before these dates to maximize their ability to provide new services. In addition, Phase 3 Counties will soon be allowed to submit new applications which could impact processing time.

**Certification Deadline:** If a current provider is not DMC certified for contracted levels of care by July 2017, they will no longer be able to contract with SAPC to provide SUD treatment services. This also applies to agencies who are seeking new contracts to provide SUD services.

**Master Agreement:** In addition to DMC certification, all agencies seeking to obtain or maintain a contract with SAPC must be on the Master Agreement List, and qualify under the current Request for Service Qualifications (RFSQ) and appropriate Work Order Solicitations (WOS). More information on the RFSQ/WOS process will be distributed soon.

\* Treatment services only (does not apply for prevention services)



**DMC will be the primary funding source for our entire system of care moving forward.** As a result, the Organized Delivery System Waiver pertains to changes that will impact every single SUD provider within our network.



## **KEY CHANGES: BUSINESS DEVELOPMENT**

## • NEW BUSINESS RELATIONSHIPS:

- Regional networks will become more important as the new system transformation takes place over the next three years.
- Developing formal business relationships with other providers may be helpful for particularly small- and medium-sized agencies to cover cost of new infrastructure requirements (e.g., medical directors, quality assurance programs).

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A key SAPC priority is to determine and secure rates that will support the enhanced expectations of the SUD Organized Delivery System Waiver. SAPC is able to negotiate with the State on the DMC rates that will be the primary funding source of SUD services in LA County. These higher DMC rates would help to enhance our workforce and services, and also help to encourage new providers to become DMC certified so that we can grow our provider capacity and improve access to SUD services, particularly in medical detox and residential settings. See presentation by Patrick Gautier for more information on the methodology.



<u>CLINICAL DEVELOPMENT</u>: To ensure positive health outcomes for patients the waiver requires implementation of new clinical standards and management practices. This includes requires use of the ASAM Criteria to determine placement at the appropriate level of care based on medical necessity, use of two DHCS selected EBPs (in Los Angeles County this is Motivational Interviewing and Cognitive Behavioral Therapy), and implementation of Quality Assurance and Utilization Management programs. See presentation by Gary Tsai for more information on the methodology.



Essential to the success of this system transformation will be the stakeholder workgroups, and on-going clinical and business capacity building to support providers in this significant transformation.









The majority of comments received were on three topics: beneficiary access line, benefit package and residential authorizations. Key issues raised are highlighted in these figures – the larger the font, the more frequently an issue was raised.







The *Summary of Stakeholder Feedback* document provides summary feedback from the in-person meetings and the online survey. It also includes tables on the degree to which survey participants felt a topic was adequately addressed in the implementation plan.

The *Comments and Questions from the Stakeholder Feedback Process* document provides full detail of comments received from the in-person meetings and the online survey, and initial responses to questions received.

Both documents are posted on SAPC's website at the link provided on the slide.



There were four key modifications to the August 10, 2015 version of the implementation plan. The plan will be reviewed and approved by DHCS and CMS so not all information in the plan will be accepted and additional modifications may be required. Most clinical and operational issues will be further defined after submission of the implementation plan to DHCS and CMS in early 2015.




The implementation plan reviewed by stakeholders in August/September is the outline for Los Angeles County's SUD system transformation, and was drafted to meet the terms and conditions of the waiver. The detail of these changes will be determined during the implementation phase (beginning January 2016), and include collaboration with stakeholders through the advisory workgroup process. SAPC will prioritize advisory workgroup topics based on what needs to be achieved upon approval of SAPC's plan and execution of the new State/County contract by the Board of Supervisors (expected late Summer 2016) and what can be phased in during year one through three. To prepare for these workgroups, SAPC will conduct background research (e.g., review efforts in other jurisdictions/departments and best practices), develop the proposed model/plan, and obtain stakeholders feedback.

- 1. SYSTEM OF CARE will address how new services will be designed and expected clinical practices. Depending on the topic, adolescent and adult considerations may be discussed separately or jointly. The goal, however, is to develop one system of care for all individuals served.
- 2. INTEGRATION OF CARE will address how to ensure that the physical and mental heath needs of patients are coordinated and addressed, including collaboration with the health plans and related County departments.
- 3. QA/UM will address development of SAPC plan (currently reviewed via LACES Advisory Group), and expectations of SUD network agencies.
- 4. SYSTEMS OPERATIONS will address how new expectations developed in

collaboration with the System of Care, Integration of Care and QA/UM Advisory Workgroups will be operationalized. SAPC intends to have finance, contracts and IT staff attend other relevant workgroups regularly to provide guidance on what is feasible early in the development process. Therefore, this group may not meet as frequently or as early in this process.

5. SYSTEMS INNOVATIONS AND NETWORK CAPACITY BUILDING will take a more global look and what is needed to transform the SUD system to a specialty health plan model, and what efforts are needed to fully support developing the necessary business and clinical capacity of the SUD provider network.



To develop the best SUD network for our patients, we will need to develop appropriate operational and clinical practices. This requires considering feedback from all participating agencies and individuals equally. Therefore, SAPC will actively seek participation not only from experts on a particular topic (e.g., access line, telehealth) but also those from organizations with special expertise and of varying size. To achieve this, SAPC will develop a recruitment process (e.g., develop a survey to learn more about agency and individual expertise and willingness to participate on specific topics, nomination form to highlight expertise of one's self or another, phone calls based on SAPC staff knowledge of the provider network) to ensure a wellrounded and informed workgroup. Participation will also be open to any SUD provider with interest, expertise and decision-making ability.



The advisory workgroups will be highly interactive discussions to review proposed plans, discuss opportunities and challenges for implementation and make modifications to best meet the needs of patients and achieve the objectives of the waiver. We recognize that agencies want to be informed but may not be able to send representatives to all meetings. Therefore, we are developing a process to ensure all providers can stay informed on these changes and contribute where able. This will begin with developing an email listserv that will be open to all individuals, regardless of their position within an organization. We will also regularly post updates to our website, including details on workgroup efforts. An email will be sent shortly on how to join the listserv (the initial email will be sent to those who have attended any stakeholder workgroup or are on another SAPC email list).

We expect the System of Care workgroup to be the first to start first in January/February 2016 since many issues need to be decided in time for the launch of Los Angeles County's participation in the waiver (expected late Summer 2016).





## Key Clinical Elements, Estimated Utilization, and Capacity by Level of Care (ADULT)

Gary Tsai, M.D. Medical Director and Science Officer Substance Abuse Prevention and Control



The new system of care will be driven by client preference, with the goal of providing the RIGHT SERVICE, at the RIGHT TIME, in the RIGHT SETTING, for the RIGHT DURATION. As much as possible and as clinically appropriate, services will be more patient-centered and less program-centered moving forward, meaning that the needs of the client rather than the needs of the program should drive care.



The ASAM Criteria and DSM-5 will be the primary tool used to determine medical necessity and the appropriate level of SUD care moving forward. While the ASAM Criteria will replace the Addiction Severity Index (ASI) as the primary SUD assessment tool in our system, there is significant overlap between the two and the ASAM Criteria should be familiar to most counselors and clinicians. All patients being treated in our system of care will need to have a DSM-5 diagnosis of at least one substance use disorder in order to establish medical necessity.





Upcoming trainings and other related resources are posted on SAPC's website: <u>http://publichealth.lacounty.gov/sapc/Event/event.htm</u>

SAPC will continue to support providers with trainings, but providers will also needs to ensure their staff are adequately trained and that knowledge gained from trainings is maintained through continued education and support.



Ensuring that clients use a fuller continuum of care within our system and resource management will be key focuses of this system transformation and the waiver.

SAPC's Quality Assurance and Utilization Management team will be reviewing the care being provided by providers to ensure that it is consistent with recognized standards of practice, and will need to authorize all residential services. This will mean that some people will receive shorter lengths of stay in residential settings, but also that others will have more access to residential services if we can ensure an appropriate flow of clients through the various levels of care.





Treatment population (50,336) = average unique clients within and across LOC (non-repeated clients) per year during last 10 years; Average treatment utilization was 1.2 times per person; 50,336 x 1.2 = 60,403 will be the estimated low utilization (this is essentially the status quo)



Treatment population (50,336) = average unique clients within and across LOC (non-repeated clients) per year during last 10 years;

Medium estimation: unique clients (50,336) x average estimated continuum of care utilization of 1.4 readmissions per client with use of some levels of the continuum (greater utilization of the continuum of care [residential detox, residential, and outpatient] than currently, but less so than the high estimate)



Treatment population (50,336) = average unique clients within and across LOC (non-repeated clients) per year during last 10 years;

Maximum estimation: unique clients (50,336) x average estimated continuum of care utilization of 1.8 readmissions per client (medical detox: 3 episodes, residential: 2 episodes, IOP: 2 episodes, OP: 1.5 episodes, and NTP: 1.8 episodes). This is a very optimistic/ideal estimation bc it is based on the assumption that most people will step down to the next level of care after completing the initial LOC, which would be a shift from the status quo.



Applied this adjusted % breakdown to all three levels (low, medium, & high) of estimation.

	Count of tos Andress Public Health			
Low: Residential Medical Detox Bed Capacity				
	Residential Medical Detox Bed Utilization and Capacity	Number		
har want and a second s	Total estimated utilization	60,403		
	Estimated residential medical detox utilization	4,228 (7%)		
Sea 2	Clients per bed per year	40*		
	Total beds needed	106		
SPA3	SAPC bed capacity	107		
SPAA SPAA	Additional beds needed	0		
1 19A 6 0047	Unfunded beds	0		
Same	Additional beds needed after using unfunded beds	0		
tesidential Detox	Number of Residential Medical Detox Facilities	3		
43 Residential Detox 10 Mae Buffer 48 Residential Detox 10 Mae Buffer	*Clients per bed per year was estimated based o length of stay utilization pattern: 7 days (70%), 1 that concluded roughly 40 clients per slot per ye	4 days (30%);		

	Countr of Los Andeles Public Health			
Medium: Residential Medical Detox Bed Capacity				
	Residential Medical Detox Bed Utilization and Capacity	Number		
	Total estimated utilization	88,698		
	Estimated residential medical detox utilization	6,209 (7%)		
SPA 2	Clients per bed per year	40*		
No.	Total beds needed	155		
SPA 3	SAPC bed capacity	107		
SPA4	Additional beds needed	48		
SPA 6 SPA	Unfunded beds	0		
Same	Additional beds needed after using unfunded beds	48		
× A	Number of Residential Medical Detox Facilities	3		
Residential Detox 5 Mile Buffer	*Clients per bed per year was estimated based o length of stay utilization pattern: 7 days (70%), 1 that concluded roughly 40 clients per slot per yea	4 days (30%);		

	Count of Los Angels Republic Health			
High: Residential Medical Detox Bed Capacity				
	Residential Medical Detox Bed Utilization and Capacity	Number		
Parameter	Total estimated utilization	114,041		
	Estimated residential medical detox utilization	7,983 (7%)		
504.2	Clients per bed per year	40*		
	Total beds needed	200		
SPA 3	SAPC bed capacity	107		
SPA4	Additional beds needed	93		
97A6	Unfunded beds	0		
Same	Additional beds needed after using unfunded beds	93		
al Detox	Number of Residential Medical Detox Facilities	3		
Residential Detox 10 Mile Buffer	*Clients per bed per year was estimated based of length of stay utilization pattern: 7 days (70%), 1 that concluded roughly 40 clients per slot per ye	4 days (30%);		



	E Country of Los Averages			
Medium: Residential Bed Capacity				
57A 1	Residential Bed Utilization and Capacity	Number		
	Total estimated utilization	88,698		
	Estimated residential utilization	14,192 (16%)		
	Clients per bed per year	6*		
SPA 2	Total beds needed	2,365		
SPA O	SAPC bed capacity	1,220		
	Additional Beds needed	1,145		
SPR 5 SPR 40 C	Unfunded beds	697		
	Additional beds needed after using unfunded beds	448		
Adult Residential Tx SAPC Beds	Number of Residential Facilities	75		
- 10     - 10     - 10     - 10     - 10     - 10     - 10     - 10     - 10     - 10	*Clients per bed per year was estimated based o length of stay utilization pattern: 30days (30%), 6 90 days (20%), 120 days (10%) that concluded ro per slot per year (5.8)	50 days (40%),		





## County of Los Angeles Public Health Medium: Intensive Outpatient (IOT) Slot Capacity **IOP Slot Utilization and** Number Capacity 88,698 Total estimated utilization Estimated IOP utilization 5,322 (6%) Clients per slot per year 5\* Total slots needed 1064 SAPC slot capacity 375 Additional slots needed 689 Number of IOP Facilities 26 Intensive Outpatient Tx SAPC Slots 0 - 1 ٠ \* Clients per slot per year was estimated based on the current LOS utilization pattern: Length of stay-=60days (55%), 100 days (20%), 130 days (25%), Days of services per week (up to 9-19 hours)—5 days (50%) 3 days (50%); roughly came out 5 clients per slot per year (5.3) • 2-3 • 4-11 N 12 - 20 21 - 45 e Outpatient 5 Mile Buffer ensive Outpatient 10 Mile Buffer 57

## County of Los Ancells Public Health High: Intensive Outpatient (IOT) Slot Capacity **IOP Slot Utilization and** Number Capacity Total estimated utilization 114,041 6,842 (6%) Estimated IOP utilization Clients per slot per year 5\* Total slots needed 1,368 SAPC slot capacity 375 Additional slots needed 993 Number of IOP Facilities Intensive Outpatient To 26 SAPC Slots 0-1 ٠ \* Clients per slot per year was estimated based on the current LOS utilization pattern: Length of stav—60days (55%), 100 days (20%), 130 days (25%), Days of services per week (up to 9-19 hours)—5 days (50%) 3 days (50%); roughly came out 5 clients per slot per year (5.3) • 2-3 • 4-11 N 12 - 20 21 - 45 e Outpatient 5 Mile Buffer ensive Outpatient 10 Mile Buffer 58













Overall, SAPC anticipates more people coming into our system of care as a result of numerous influences, and this will require us to expand our network capacity in order to accommodate these increased numbers while ensuring access to necessary SUD services.

- Improved SUD services that are more client-centered
- Streamlined access to services
- Greater outreach and messaging to the general public
- Greater recognition of the importance of addressing SUD in the health and mental health community, which should result in more referrals
- Treatment of SUD in the criminal justice setting, which should result in community referrals once they are released







					<b>Excountry</b>	r Los Angeles ic Health
<ul> <li>UCR Comparison Chart</li> <li>Rate Comparison Example</li> <li>Maryland Rate for H0004 is \$20</li> <li>LA cost of living adjustment moves Maryland rate to \$24.69</li> <li>Analytic support to raise SAPC rate to \$23 - \$24</li> </ul>						
Usual, Customary HCPC / Proced		able Rate 99204	Setting P H0004	rocess Ex H0005	ample H0015	
SAPC Rate	100	174.33	19.00	4.75	83.39	
CA Medi-Cal Rate	100	68.90				
Minesota Rate	96			30.75		
Maryland Rate	81	200.16	24.69	16.05	154.32	
Kentucky Rate	86			15.70	67.74	
OR Rate	98	111.00	24.35	35.85	80.94	
SC Rate	94	116.89	21.07		139.96	
Average		124.24	23.37	24.59	110.74	68







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RELEVANT LINKS AND RESOURCES	
DHCS DMC General Information http://www.dhcs.ca.gov/services/adp/Pages/default.aspx	
DHCS DMC Certification Documents http://www.dhcs.ca.gov/provgovpart/Pages/DMC-Forms.aspx	
DHCS DMC Residential Certification Documents http://www.dhcs.ca.gov/provgovpart/Pages/FacilityLicensing.aspx	
SAPC SUD Master Agreement RFSQ (#2012-004) http://publichealth.lacounty.gov/cg/index.htm	
SAPC Clinical Trainings http://publichealth.lacounty.gov/sapc/Event/event.htm	
SAPC SUD System Transformation/Waiver Documents http://publichealth.lacounty.gov/sapc/HeathCare/HealthCareReform.htm	
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